

# The School District of Lee County, Florida 2019-2020 Mental Health Allocation Plan

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Mission: To ensure that each student achieves his/her highest personal potential Vision: To be a world-class school system

## The School District of Lee County Mental Health Plan 2019-2020

The School District of Lee County utilizes a tiered system of support to address the academic, behavioral, and social-emotional development of its students. This tiered system approach is the most effective method of addressing the variety of academic, behavioral, social-emotional, physical and mental health needs of all students. The goal of the district mental health plan is to expand the support currently in place and improve the quality and accessibility of mental health services through direct services and/or referral to outside providers.

The following multi-tiered system of support for mental health and social-emotional initiatives aligned with state statute are in place to support this effort.

## Tier 1: Universal Strategies—focus on promoting social and emotional well-being and development of all students.

- School Counselors: The school district employs 145 school counselors that serve in the district K-12 schools based on student population and learning community need. The school counselor provides tier one services working proactively with students through social-emotional learning classroom lessons, individual and small-group counseling, consultation, and collaboration. School counselors recognize students' mental health needs and work collaboratively with students, parents, school staff and mental health agencies to address student needs before escalation to a crisis.
- **School Nurses**: The school district employs 42 school nurses. Each school in the district is assigned school nursing services based on need. They provide medication administration training to staff and are responsible for creating Individual Healthcare Plans (IHCP). School nurses assess students' physical health while considering mental health and wellness.
- School Social Workers: The school district employs 49 school social workers. Thirty-nine (39) are funded by the school district, and 10 additional social workers are funded by the mental health allocation. Each school in the district is assigned social work services 1-5 days per week based on need. The department utilizes a direct service delivery model to promote a connection between schools, families, and the community. Social workers provide consultation and coordinated interventions designed to help students access the supports they need for mental health and wellness in order to promote student success.
- **School Psychologists**: The school district employs 36 school psychologists that are assigned to schools according to need. Thirty-two (32) are funded by the school district, and four (4) additional school psychologists are funded by the mental health allocation. School psychologists administer and interpret psychoeducational evaluation instruments and analyze complex student and school problems.
- Intervention Support Specialists: Each school within the school district has at minimum, a part-time intervention support specialist. They are responsible for facilitating the implementation of the Multi-Tiered Systems of Support (MTSS), Early Warning System (EWS), and Positive Behavior Intervention Support (PBIS) within the school setting. They

coordinate and support targeted student interventions to implement and sustain MTSS/EWS and PBIS processes at the individual student, classroom, and school-based levels.

- Prevention Specialists: The school district employs prevention specialists that implement
  and coordinate school prevention programs including anti-bullying, alcohol, tobacco, and
  other drug use. In addition, they establish school and community partnerships, train and
  assist in implementing peer mediation, mentoring, restorative practices, and support
  social emotional learning (SEL) through the implementation of evidence-based
  curriculum.
- Parent/Family Education: Parent education is provided on the topics of bullying (physical, verbal, and cyber), social media, sexting, human trafficking, and other issues negatively affecting student physical, emotional and mental health.
- Training for Staff: Student services personnel offer training to school staff on a variety of
  topics that support the social/emotional development and well-being of students as well
  as enhance the staff's ability to identify concerning behaviors. Training topics include, but
  are not limited to, Youth Mental Health First Aid, PREPaRE Crisis Prevention and Response
  Training, Trauma Informed Care, Trauma Sensitive Schools, CHAMPS, suicide prevention,
  LGBTQ, PBIS, SEL, peer mediation, peer mentoring, and Check and Connect.
- Evidence-Based Prevention Programs: The District supports and uses programs that have demonstrated the highest level of evidence of effectiveness. These programs, when implemented following the fidelity model, are likely to produce positive youth outcomes. District schools teach social-emotional learning (SEL) through evidence-based programs such as Second Step and Sanford Harmony.

## Tier 2: Selected, brief strategies to support students at risk of or with mild mental health challenges.

The staff below provide direct and indirect services to address emerging or mild mental and behavioral health problems and prevent risky behaviors.

- School Counselor: School counselors address student mental health concerns through a process of referral and identification generated by school administrators, faculty and staff, self/peer, parents, guardians, or a community-based care provider. When a referral is made, school counselors collect quantitative data (e.g. attendance, grades, and/or number of referrals), qualitative data (e.g. student interview or observation), and administration of screeners to determine student satisfaction with life and sense of belonging to the school community. Services include classroom observations, collaborative intervention planning and implementation, individual and group counseling and consultation with administration and staff.
- **School Nurses:** Services include acting as a liaison between home, school, and medical providers when mental health challenges may be emerging.
- **School Social Workers**: Services include classroom observations, collaborative intervention planning and implementation, group counseling services, and assessment of family needs.

- **School Psychologists**: Services include classroom observations, assessment and interpretation of behavioral data to monitor response to interventions, consulting with school-based teams, identifying and implementing evidence-based interventions.
- Intervention Support Specialists: Continued coordination and support of targeted academic and behavioral student interventions to implement and sustain problem-solving processes at the individual student level.
- Community Mental Health Supports: The school district has collaborative agreements
  with local community mental health agencies to provide school-based counseling services
  as well as office and home-based services. Some of these agencies also provide substance
  abuse services.
- Substance Use/Abuse Programs: Teen Intervene is an early intervention program provided by the Hanley Foundation for 12 to 19-year-olds who display early stages of alcohol or other drug involvement. The Teen Intervene Program is outpatient and contains three sessions by a Hanley counselor, offered ten days apart. For more intensive intervention, Project Success small groups are led by Hanley Foundation group counselors using the social learning model. These groups focus on substance use/abuse for adolescents and offer seven different groups based on individual need: Alcohol and Other Drug Use; Sibling Group for students living with alcohol or drug-abusing siblings; Non-Users Group for students that are not using but are facing peer pressure to use; Children of Substance Abusing Parents (COSAP) Group for students that live with an alcoholic or drug abusing parent/guardian; Abusers Group for students who are abusing alcohol, tobacco, and other drugs (ATOD) and are motivated to stop; Abuser/COSAP Group for students who are abusing ATOD and are living with a substance abusing parent/guardian; and Recovery Group for students who have already been in treatment or have stopped using on their own.
- **SEDNET:** Hendry County hosts our regional SEDNET, which facilitates and coordinates mental health services for youth with/or at-risk of emotional behavioral disabilities.

#### Tier 3: Intensive, ongoing strategies to support those with significant mental health needs.

The staff below provide direct and indirect services to address significant mental and behavioral health problems.

- **School Counselors and School Social Workers**: Services include collaboration with outside mental health and substance abuse treatment providers, consultation and collaboration with parents, follow-up with students and families regarding access to services, classroom observations, and individual and group counseling services.
- **School Nurses:** Services include acting as a liaison between home, school, and medical/community mental health providers as needed for students in treatment.
- School Psychologists: Services include working collaboratively with families and physicians providing direct and indirect mental health services to children with mental health and psychiatric diagnoses.
- Intervention Support Specialists: Continued coordination and support of targeted academic and behavioral student interventions to implement and sustain problem-

- solving processes at the individual student level. Collaborate with student services staff regarding potential evaluation for exceptional student education services.
- Community Mental Health Supports: The school district has collaborative agreements
  with local community mental health agencies to provide school-based counseling services
  as well as office and home-based services. Some of these agencies also provide substance
  abuse services.
- **Substance Use/Abuse Programs:** The small groups provided by the Hanley Foundation as described in Tier 2 are also available as Tier 3 interventions.
- **District Crisis Counseling Response Team**: The primary purpose of the District Crisis Counseling Response Team (CCRT) is to offer support and assistance to students, families, and staff when a crisis occurs. The CCRT provides both direct and indirect psychological first aid intervention services. The CCRT coordinates additional follow-up supports depending on the nature of the crisis.

#### Mental Health Plan Requirements (§1011.62, F.S.)

As defined in Florida statute, the School District of Lee County (SDLC) will receive a mental health allocation of \$2.09 million to expand school-based mental health care and access to mental health services. This allocation shall be expended on the following elements:

- Provisions for mental health assessment, diagnosis, intervention, treatment and recovery services to students with a mental health diagnosis or at-risk for such diagnosis
- Coordination of services with primary care and mental health providers
- Direct employment of mental health service providers (school counselors, school social workers, school psychologists), and/or contract-based collaborative efforts with mental health providers to provide school-based mental health services
- Provide training for educators and other school staff in detecting and responding to children's mental health issues

Beginning in September 2019, districts will be required to submit a report on the program outcomes and expenditures for the previous fiscal year based on these plan requirements.

#### **Multidisciplinary School Mental Health Teams**

The School District of Lee County developed, implemented, and trained multidisciplinary School Mental Health Teams. These teams are comprised of the school counselors, school social worker, school psychologist, and school nurse at each school. The District developed a District School Mental Health Team Implementation Guide, based on an evidence-based problem-solving model to be used within a tiered system of supports by the School Mental Health Teams. This implementation guide also contains a decision tree, district-approved mental health screeners, parental consent, referral and other related forms for services.

The multidisciplinary School Mental Health Team reviews each student's presenting factors, screening results, and other relevant data to determine appropriate evidence-based tier 2 and 3 interventions to be implemented by school-based mental health professionals. When deemed

appropriate for school-based mental health professionals to refer to an outside provider, the outside provider is responsible for a psychosocial assessment to diagnose, identify treatment needs and appropriate interventions to ensure a recovery-based model of care.

As members of the school-based multi-disciplinary mental health team, school counselors, social workers, school nurses, school psychologists, and licensed mental health professionals meet weekly to discuss students' needs, services, and effectiveness of interventions. Additional team members may include parents, teachers, administrators, behavior specialist, ELL specialist, ESE specialist, and others as determined appropriate for each student. School social workers coordinate the provision of mental health services with a student's primary care provider and with other mental health providers to include case manager, psychiatrist, therapist, and other mental health professionals when appropriate. To facilitate this collaboration, the school will ensure that they offer the parent/guardian the opportunity to sign the parental permission for release of information form. Furthermore, community mental health partners will be encouraged to have a release signed for SDLC students as part of their intake process. This allows for communication that meets HIPAA and FERPA guidelines related to confidentiality. Coordination efforts include case consultation, additional needs assessments, recommendations for school or home supports, and referral for additional services.

#### School-Based Mental Health Services Through the Mental Health Allocation

The SDLC utilizes the Mental Health Allocation to supplement support for direct mental health services for students. These funds do not supplant other funding sources, increase salaries, or provide staff bonuses.

#### **Current School-Based Mental Health Services:**

For the 2018-2019 school year, the SDLC hired ten (10) additional school social workers to ensure adequate staff for the provision of school-based mental health services to students as part of the School Mental Health Team. These services include individual and for students, group counseling referrals consultation/collaboration, and wraparound services with families and other agencies that may be involved in the student's continuum of care. Home visits with families are conducted for gathering information on a student's background. School social workers were assigned full-time at every high school and three to four days per week at each middle and elementary school to participate in tier 2 and tier 3 services within the multidisciplinary school-based mental health teams or with primary care providers and mental health agencies when additional mental health or substance abuse support is needed. As appropriate, the SDLC will maximize third-party health insurance benefits and pursue active consent for Medicaid School Match billing from parents with students receiving Medicaid. Each of the ten school social workers staffed under the mental health allocation has a master's degree in social work and has met the Florida Department of Education certification requirements.

- The SDLC added four (4) additional school psychologist positions to ensure all school psychologists are formally assigned to designated schools rather than serving on a rotational basis. The intent of these extra positions was to provide school psychologists the opportunity to serve regularly on the School Mental Health Team at each of their assigned schools. One school psychologist is assigned full-time to the Success Academy, which is an alternative program for students with serious behavior challenges that resulted in reassignment to this intensive program. Each of the four school psychologists staffed under the mental health allocation has a specialist degree in school psychology and has met the Florida Department of Education certification requirements.
- The school district developed new cooperative agreements with several mental health agencies. These agencies provide mental health, substance abuse, behavior analysis, and case management services to students with parental consent.
- Collaborative partnerships with community mental health professionals are supported through monthly meetings of The School District of Lee County Interagency Council, monthly meetings of the Healthy Lee Behavioral Health Task Force; and bi-annual meetings with community and mental health partners.
- Through contracted services with SalusCare, the largest local community behavioral health care agency, a full-time licensed mental health counselor is staffed at the Success Academy, including vacations and summer break, for students determined in need of therapeutic mental health and/or substance abuse intervention and services. The full-time licensed mental health counselor staffed under the mental health allocation has a master's degree in mental health counseling and clear and active licensure as a licensed mental health counselor with the State of Florida.
- Through contracted services with SalusCare, the school district funds an intake and
  assessment specialist dedicated to serving the needs of SDLC students in a timely manner
  that are referred for services, including assessments required as a result of the schoolbased threat assessment teams and designated student code of conduct infractions that
  require referrals for assessment. Each of the two intake and assessment specialists
  funded under the mental health allocation has a master's degree.
- Formal communication pathways between local law enforcement agencies and the school district have been established regarding out-of-school involuntary hospitalization via Baker Act to ensure a re-entry plan is developed by the School Mental Health Team upon return to school.
- The district established, via memorandum of understanding, a partnership with the Center for Progress and Excellence for utilization of the new Circuit 20 Mobile Crisis Response Team by district schools.

#### **2019-2020 Expansion:**

For the 2019-2020 school year, the SDLC will hire six (6) Licensed Mental Health Professionals that will work in collaboration with School Mental Health Team members and community agencies to provide consultation and services related to the delivery of tiered mental health supports to students enrolled in district K-12 schools. The full-time district-employed licensed mental health professionals staffed under the mental health allocation will have a master's degree in a mental health area and clear and active licensure as a licensed mental health professional with the State of Florida.

The district will continue developing additional cooperative agreements with community mental health agencies. These agencies provide mental health, substance abuse, behavior analysis, and case management services to students with parental consent.

## Strategies for Increasing School Mental Health Professionals' Time Spent on Mental Health Services and Improving Ratios:

- School Counselors: In an effort to reduce ratios and increase time spent on direct mental health services to students, the SDLC implemented minimum/maximum staffing guidelines based on 2019-2020 projected student enrollment at each district school for the staffing of school counselors.
- **School Social Workers:** Ten (10) school social workers were added to current staffing inputs using the 2018-2019 mental health allocation and will continue to be funded using the 2019-2020 allocation. These additional staffing inputs reduced ratios and increased direct mental health services to students.
- **School Psychologists:** Four (4) school psychologist positions were added to current staffing inputs using the 2018-2019 mental health allocation and will continue to be funded using the 2019-2020 allocation. These additional staffing inputs reduced ratios and increased direct mental health services to students.

#### **Multi-Year Training Initiatives:**

- PREPare Crisis Intervention and Recovery Training: To be better prepared for supporting students, parents, and staff in the event of a crisis, multidisciplinary school-based mental health teams will be trained in PREPare, an evidence-based school crisis prevention and response model. To build capacity of staff and perpetuate this training in upcoming years, the SDLC will follow a train-the-trainer model for Workshop Two, Crisis Intervention and Recovery: The Roles of School-Based Mental Health Professionals. This training will not only prepare district trainers to train multidisciplinary school-based mental health teams, it will also ensure all members of the School District Crisis Counseling Response Team are trained in the PREPare prevention and intervention model as they serve schools through a district response when required.
- Youth Mental Health Training: Beginning in 2018-19, all school personnel began receiving youth mental health awareness and assistance training to help them understand

the signs and symptoms of mental health challenges and how to assist a student who may be in distress or crisis. The SDLC will continue providing *Youth Mental Health First Aid Training* for teachers and other school staff until all school staff are trained.

- Question, Persuade, and Refer (QPR) Gatekeeper Training for Suicide Prevention: This
  training teaches lay and professional "gatekeepers" the warning signs of a suicide crisis
  and how to respond.
- Trauma Informed Care Training for School Mental Health Teams: This four-part training
  will teach the role of trauma in schools; the role of safety (trauma and attachment
  theory); the role of mindfulness (neuro-biology); and the role of compassion in cognitive
  disorders.
- Trauma Sensitive Schools Training: This on-site school-wide training is offered to interested schools. The training leads schools through identifying strategies to create trauma-sensitive, safe and supportive schools. Three levels of progressive training are available.

#### **Processes for Documenting Outcomes**

The following processes are currently in place to collect data regarding the number of students screened/assessed, number of students referred for internal mental health services, and number of students referred to an outside mental health provider:

- For any student being referred to the multidisciplinary School Mental Health Team for a mental health or substance use concern, a school-based referral form is completed. The School Mental Health Team reviews the concerns detailed on the referral using the problem-solving model as a guide to determine next steps for the student. Based on the paths taken via the problem-solving model, appropriate student and parental consent is obtained. School-based mental health services must be initiated within 15 days after identification and assessment, as specified in s. 1011.62, F.S. Required timelines from referral to assessment and from assessment to commencement of school-based services will be documented and monitored by the school mental health team and district mental health leadership team.
- When referring to an outside mental health agency, school counselors, social workers, or school psychologists complete the SDLC referral consent form. Required data is entered into the confidential student information system for tracking and reporting. Support by community-based mental health service providers for students who are referred for community-based mental health services must be initiated within 30 days after the school or district makes a referral, as specified in s. 1011.62, F.S. The school social worker is responsible for reporting the outcome of the referral and working with the family and agency to remove barriers that may impede access to services.
- SDLC social workers provide wraparound services to families of students. They provide a
  combination of direct service support and referrals to district and community mental
  health providers to meet the unique needs of each student based on the assessment
  outcomes and collaboration with parents. They communicate outcomes and progress
  with the School Mental Health Team and support the reporting process as outlined in
  state statute.

 The SDLC uses a secure electronic record system for tracking documentation of mental health services provided by district personnel, including referrals to outside agencies. The system tracks mental health assessments, screening results and progress notes. The SDLC ensures confidentiality of student information, as required by FERPA.

#### **Program Oversight and Training for Schools**

The School District Mental Health Leadership Team provides ongoing and progressive mental health trainings for school mental health professionals and supports each School Mental Health Team. The district team schedules bi-annual meetings with each approved mental health provider. Additionally, this team evaluates district policy and procedures that support the mental health services in the district. Data reporting related to state statutory requirements will be reported by District Mental Health Leadership Team to the FL DOE beginning September 2019 and annually thereafter.

#### **Proposed Expenditures for 2019-2020**

Please note that funding totals are approximate, and funds may be adjusted between categories as determined by the SDLC and technical assistance from the Florida Department of Education.

| Proposed Mental Health Allocation FY20                         |     |              |                 |
|--|-----|--------------|-----------------|
| Allocation   |     |              | 2,090,716.00    |
|  | FTE | Average Cost | Line Item Total |
| Staff  |     |              |                 |
| Director, School Counseling and Mental Health Services         | 0.2 | 27,382.00    | 27,382.00       |
| Coordinator, Mental Health Services                            | 1   | 104,707.00   | 104,707.00      |
| School Psychologist  | 4   | 85,537.00    | 342,148.00      |
| School Social Worker   | 10  | 69,828.00    | 698,280.00      |
| Licensed Mental Health Professional                            | 6   | 80,000.00    | 480,000.00      |
| Mileage and Associated Costs                                   |     | 30,000.00    | 30,000.00       |
| Extended School Year for Some School-Based Mental Health       |     |              |                 |
| Professionals to Continue Support for Students in Need         |     | 34,000.00    | 34,000.00       |
| Contracts  |     |              |                 |
| Mental Health Counselor for Success Academy                    | 1   |              |                 |
| Threat Assessment Mental Health Assessment Intake Clinician(s) | 2   |              | 271,916.00      |
| Mental Health Training and Implementation Support              |     |              |                 |
| Training for Mental Health Professionals, School Staff, and    |     |              |                 |
| Administrators; Supplies; Counseling Materials                 |     | 102,283.00   | 102,283.00      |
| Total Expenses   |     |              | 2,090,716.00    |
| Balance Remaining  |     |              | 0.00            |

This proposed budget contains approximate amounts based on current information and technical assistance from the Florida Department of Education. Proposed amounts and categorical funding assignments subject to change.

Note: *Mileage and associated costs* line item pays for the mileage, required equipment, training, and supplies for the district mental health coordinator, ten school social workers, four school psychologists, and six licensed mental health professionals staffed using the mental health allocation.